OMB Reform

Discussion at FCA General Meeting of November 7, 2016

Manotick Legion - Branch 314

Erwin Dreessen Greenspace Alliance of Canada's Capital

- Not on the table: Abolish
- Why reform:
 - OMB perceived as unaccountable planning authority, supplanting the will of Council
 - Communities outgunned by deep-pocket developers
 - OMB tends to accept evidence of proponents, against evidence of the City or communities (*)
 - OMB is slow, has outdated practices
- (*) Robert Marinov, <u>Land-Use Adjudication in Canada's Capital: An analysis of Ontario Municipal Board decisions affecting the preservation and development of "greenspace" in Ottawa, 9 September 2016</u>

Fork in the road toward reform:

Continue to hold *de novo* hearings or not

(In a *de novo* hearing, the Board considers the issue as if no decision had been made, though it must have "regard" to it)

Reference: Q4 & Q5

If the Board would no longer hold de novo hearings:

The Board would do a judicial review, act more like a court of appeal:

- + standard of reasonableness?
- + due process?
- + in accord with local & provincial laws, regulations & policies?

As a result:

- No regurgitation of what was presented leading to Council (or Committee of Adjustment) decision
- No amassing of new evidence on the substance of the issue
- Issues of process could be appealed to the Board
- Fewer and shorter hearings likely
- If the Board upholds the appeal, then the issue would return to Council (or Committee of Adjustment) for a decision consistent with the Board's finding

Reforms that could help even if the end of *de novo* hearings would not be accepted:

+ A local appeal body for appeals of Committee of Adjustment decisions?

Would reduce the load on the OMB by more than half

- + No appeal of secondary plans for two years (Q3)
- + No appeals of interim control by-laws (Q3)
- + Requiring ("shall", not "may") that, when new information is presented, the issue should return to Council first (Q3)

Other reforms, cont'd:

- + Pre-2007 applications should no longer be grandfathered (Q6)
- + Working of the Citizen Liaison Office? (Q7, Q8)

 Should it have its own in-house planning experts & lawyers? (Q9)

 Should it maintain a searchable data base of Board and court decisions? (Q10)
- + Clarification of the *Planning Act*, section 17(50.1) on the meaning of "dealt with" (Q3)

Only what Council has <u>decided</u> should be subject to appeal, not everything it has considered

The biggie:

- + Intervenor funding (Q11, Q12)
 - for eligible not-for-profit organizations
 - prior determination that the appeal is not frivolous, vexatious or only for the purpose of delay
 - no pecuniary interest in the outcome
 - requested funding should pass a test of reasonableness (Board to decide, based on published criteria)

Process reforms: (Q16 - Q19)

- + file evidence in advance on a shared drive plus hard copies for not-for-profit groups
- + transcripts (or synopsis minutes?) for all hearings plus hard copies for not-for-profit groups
- + pre-hearing conferences for all appeals
- + include Exhibits if the Decision references them
- + encourage "active adjudication"
- + improve the Search function on web site

Alternative dispute resolution: (Q20 - Q23)

- + current process ineffective (p 26)
- + mandatory mediation?

 If the Board finds that the dispute is due to asymmetrical information

Finally: (General question, Q24)

- + amend the *Consolidated Hearings Act* so that <u>any</u> Party can request a Joint Board (OMB + Environmental Review Tribunal)
 - Consider *Planning Act* and *Environmental Assessment Act* together
 - Better than Part II Order request under the EAA

Next steps:

- + Wednesday, November 9, 5:00 9:30 p.m.: Town Hall St-Anthony Banquet Hall, off Preston Street
- + FCA workshop, later in November?
- + Motion at Dec 8 meeting to approve an FCA response?
- + deadline for comments is December 19
- >>>> EBR 012-7196
- >>> E-mail: OMBReview@ontario.ca Tel.: 1-855-776-8011
- >>> Consultation document is at http://www.mah.gov.on.ca/Page15027.aspx
- >>> More information at http://greenspace-alliance.ca/index.php/ current-issues-province-of-ontario/